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Classified Employees' Retirement Trust Fund of the City of Stamford

Actuarial Valuation Report

July 1, 2012

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May 9, 2013

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I. Introduction

A. Purpose of the Valuation

Liabilities were valued as of July 1, 2012 using data, cost information, and actuarial assumptions.

The purpose of the valuation is to report the funded status of the plan as of July 1, 2012 as well as an annual required contribution for the fiscal year ending June 30, 2014.

It is important to note that the ultimate cost of a pension plan is based primarily on the level of benefits promised by the plan. The pension fund's investment earnings serve to reduce the cost of plan benefits and expenses. Thus,

Assets reported are actual (including accruals) through June 30, 2012 and reflect the asset smoothing method.

Plan Changes

We have reflected the plan changes in the new contracts for the MAA, Nurses, Teamsters, UE and Dental Hygienists. The details of the plan changes are contained in Section IV of this report. The plan changes increased the plan's accrued liability by approximately \$900,000 but decreased the ARC for the fiscal year ending June 30, 2014 by approximately \$245,000.

In addition, we have changed the plan funding to include the cost of paying the Medicare Part B supplemental benefit from the pension fund. This change increased the City's Annual Recommended Contribution (ARC) by \$1,017,000.

Assumption Changes

Beginning with this valuation, we have updated the salary scale, investment return and mortality assumptions. In addition, we updated the plan's normal cost to include a 3% payroll growth assumption since we are projecting for fiscal 2014. These changes increased the City's ARC by \$375,000.

I. Introduction

continued

B. Certification

This report presents the results of the July 1, 2012 Actuarial Valuation for Classified Employees' Retirement Trust Fund of the City of Stamford (the Plan) for the purpose of estimating the funded status of the Plan and determining the Annual Required Contribution (ARC) for the fiscal year ending June 30, 2014. This report is intended to satisfy the requirements of Connecticut General Statute 7-450a. This report may not be appropriate for any other purpose.

The valuation has been performed in accordance with generally accepted actuarial principles and practices. It is intended to comply with all applicable Actuarial Standards of Practice.

I certify that the actuarial assumptions and methods that were selected by me and represent my best estimate of anticipated actuarial experience under the Plan.

In preparing this valuation, I have relied on employee data provided by the Plan Sponsor, and on asset and contribution information provided by the Trustee. I have audited neither the employee data nor the financial information, although I have reviewed them for reasonableness.

The results in this valuation report are based on the Plan as summarized in the *Plan Provisions* section of this report and the actuarial assumptions and methods detailed in the *Description of Actuarial Methods and Assumptions* section of this report.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of this report, an analysis of the potential range of such future measurements has not been performed.

I am a member of the American Academy of Actuaries and meet its Qualification Standards to render the actuarial opinion contained herein.

HOOKER & HOLCOMBE, INC.

Evan W. Woollacott, Jr., FCA, MAAA,

Enrolled Actuary

May 9, 2013

A. Assets

Summary of Fund Activity	
	Market Value
Beginning value 7/1/2011	
a. Trust assets	\$ 174,286,798
b. Accrued contribution	0
c. Benefits payable	0
d. Administrative expenses payable	0
e. Net: (a)+(b)-(c)-(d)	174,286,798
Contributions	
a. Contributions during year	6,661,600
b. Change in accrued contribution	0
c. Total for plan year	6,661,600
Disbursements	
a. Benefit payments during year	13,234,388
b. Administrative expenses during year	0
c. Change in benefits payable	0
d. Change in administrative expenses payable	0
e. Total for plan year	13,234,388
. Net investment return	
a. Interest and dividends	4,222,602
b. Change in accrued income	0
c. Realized gain (loss)	(2,575,900)
d. Unrealized gain (loss)	0
e. Expected return	N/A
f. Recognized gain (loss)	N/A
g. Required adjustment due to corridor	N/A
h. Reversal of prior year required adjustment	N/A
i. Investment-related expenses	(324,873)
j. Total	1,321,829
Ending value 7/1/2012	
a. Trust assets: $(1a)+(2a)-(3a)-(3b)+(4j)$	169,035,839
b. Accrued contribution	0
c. Benefits payable	0
d. Administrative expenses payable	0
e. Net: $(a)+(b)-(c)+(d)$	169,035,839
. Approximate rate of return 2011-2012	0.8

continued

Development of the Actuarial Asset Value

1.	Actuarial Asset Value at June 30, 2011	\$185,098,968
2.	Expected Return	14,773,743
3.	Contributions	6,661,600
4.	Disbursements (includes Inv. Management Fees)	13,234,388
5.	Expected Actuarial Asset Value at June 30, 2012 $(1) + (2) + (3) - (4)$	193,299,923
6.	Market Value of Assets	169,035,839
7.	Appreciation (Depreciation) Capitalized .20 x [(6) – (5)]	(4,852,817)
8.	Preliminary Actuarial Asset Value at June 30, 2012 (5) + (7)	188,447,106
9.	70% of Market Value .7 x (6)	118,325,087
10	. 130% of Market Value 1.3 x (6)	219,746,591
11	. Actuarial Asset Value at June 30, 2012, not less than (9); and not greater than (10)	188,447,106
12	. Round to nearest thousand	188,447,000
13	. Actuarial Asset Return	5.37%

(continued)

Return Assumption

	Target Portfolio <u>Percent</u>	Expected Return*	Weighted <u>Return</u>
Total Domestic Equity LSV Large Cap Value SSgA Russell 1000 Index T Rowe Instl Large Cap Growth Westfield Capital Large Growth CRM Mid Cap Value Instl Vanguard Small Cap Gowth	9.00% 9.00% 4.00% 5.00% 3.00%	8.50% 8.50% 8.50% 8.50% 9.75% 9.75%	0.77% 0.77% 0.34% 0.43% 0.29% 0.29%
Total International Equity Templeton Institutional Foreign Artio International Group Trust Artisan International	5.00%	9.75%	0.49%
	4.00%	9.25%	0.37%
	5.00%	9.25%	0.46%
Fixed Income Metropolitan West Total Return HIMCO Core Plus Mellon Bond Index	10.00%	6.00%	0.60%
	9.00%	6.00%	0.54%
	10.00%	6.00%	0.60%
Total Asset Allocation GMO Global Balanced Asset Allocation PIMCO All Asset Instl	12.00%	7.75%	0.93%
	12.00%	7.25%	0.87%
Totals	100.00%		7.74%

^{*} Expected returns based upon 2011 Hooker & Holcombe Investment Advisors Capital Market Assumptions.

(continued)

B. Development of Unfunded Accrued Liability and Funded Ratio

	July 1, 2012 Valuation	July 1, 2011 Interim Valuation
1. Total Accrued Liability	\$219,465,000	\$202,613,000
2. Assets (Actuarial Value)	188,447,000	185,099,000
3. Unfunded Accrued Liability: (1) - (2)	31,018,000	17,514,000
4. Funded Ratio: (2) ÷ (1)	85.9%	91.4%

(continued)

C. Annual Recommended Contribution

	July 1, 2012 for Fiscal Year Ending June 30, 2014	July 1, 2011 for Fiscal Year Ending June 30, 2013
1. Ongoing Annual Cost	\$ 4,688,000	\$ 5,224,000
2. Estimated Actuarial Employee Contributions	1,496,000	1,217,000
3. City's Ongoing Annual Cost: (1) - (2)	3,192,000	4,007,000
4. Amortization of Unfunded Accrued Liability (15 years)	3,312,000	1,895,000
5. City's Annual Contribution: [(3) + (4)]	6,504,000	5,902,000

(continued)

D. CERF Pension Contribution Allocation

City Normal Cost	Board of Education 319,000	City 2,689,000	WPCA 184,000	Total 3,192,000	
Accrued Liability Assets Unfunded Accrued Liability	25,260,000 21,690,000 3,570,000	183,641,000 157,686,000 25,955,000	10,564,000 9,071,000 1,493,000	219,465,000 188,447,000 31,018,000	
Amortization	381,000	2,771,000	160,000	3,312,000	
Contribution Allocation	700,000	5,460,000	344,000	6,504,000	

(continued)

E. Determination of Actuarial Gain (Loss)

The Actuarial Gain (Loss) for a year is the difference between the Expected Unfunded Actuarial Accrued Liability and the Actual Unfunded Actuarial Accrued Liability, without regard to any plan changes or changes in methods or actuarial assumptions. Such a gain (loss) is also referred to as an Experience Gain (Loss), since it reflects the difference between what was expected and what was actually experienced.

	Actuarial Gain (Loss)	
1.	Expected unfunded actuarial accrued liability 7/1/2012	
	a. Unfunded actuarial accrued liability 7/1/2011	\$ 17,514,000
	b. Normal cost 7/1/2011	4,007,000
	c. Interest at 8% to 7/1/2012 on (a) and (b)	1,722,000
	d. City Contributions for 2911/2012	5,390,000
	e. Interest for full year on (d)	 431,000
	f. Expected unfunded actuarial accrued liability 7/1/2012: (a)+(b)+(c)-(d)-(e)	17,422,000
2.	Actual unfunded actuarial accrued liability 7/1/2012 for gain (loss) determination	
	a. Unfunded actuarial accrued liability 7/1/2012	31,018,000
	b. Adjustments 7/1/2012	
	i. Plan amendment	10,613,000
	ii. Change in assumptionsiii. Plan method change	3,793,000 0
	iv. Total	 14,406,000
	c. Actual unfunded actuarial accrued liability for gain (loss) determination: (a)–(b)	16,612,000
3.	Actuarial gain (loss): (1f)–(2c)	810,000
4.	Sources of gain (loss)	
	a. Gain (Loss) due to salaries	\$ 4,939,000
	b. Gain (Loss) due to return on assets	(4,853,000)
	c. Gain (Loss) due to retirement, turnover and mortality	 724,000
	d. Total Gain (Loss): (a)+(b)+(c)	\$ 810,000

(continued)

F. Participant Data

The data reported by the City for this valuation includes all active employees who met the Plan's minimum age and service requirements as of 7/1/2012.

Participant Data				
	Active	Terminated Vested	Retired	Total
Total Participants 7/1/2010	784	73*	655	1,512
Adjustments	0	0	+1	+1
Retirements	-51	-7	+58	0
Terminations				
Vested	-23	+23	N/A	0
Non-vested	-20	N/A	N/A	-20
Deaths				
Without death benefit	-2	0	-48	-50
With death benefit	-1	0	-11	-12
New beneficiaries	N/A	0	+12	+12
Lump sum /cash outs	-1	-9	0	-10
Rehires	0	0	0	0
New entrants	+48	N/A	<u>N/A</u>	+48
Total Participants 7/1/2012	734	80*	667	1,481
Average age				
7/1/2010	50.8	49.3	75.5	
7/1/2012	51.6	48.7	75.7	
Average service				
7/1/2010	13.6			
7/1/2012	14.4			
Total annual plan salaries				
7/1/2010	\$46,311,671			
7/1/2012	43,686,085			
Total annual benefits				
7/1/2010		\$831,173	\$11,405,018	
7/1/2012		906,147	13,040,155	

^{*} In addition, there are participants who terminated not vested who are due a return of contribution (9 as of 7/1/2010, 27 as of 7/1/2012).

(continued)

G. New Accounting Standards

In June of 2012, The Government Accounting Standards Board (GASB) issued statements 67 and 68. GASB 67 is a new standard that pertains to financial reporting for pension plans. In general, it replaces GASB 25 and it is effective for fiscal years beginning after June 15, 2013. GASB 68 is a new standard that pertains to accounting and financial reporting for pensions. In general, it replaces GASB 27 and it is effective for fiscal years beginning after June 15, 2014. Both statements replace the relevant provisions of GASB 50.

Currently, your annual financial report tracks the Net Pension Obligation (NPO) and the NPO is displayed in the footnote section of the annual financial report. With GASB 68, the NPO will no longer be tracked. A new item called Net Pension Liability (NPL) will be displayed not as a footnote but directly on your balance sheet. For both standards, liabilities are calculated using the Entry Age Normal Cost Method. In general, the NPL is EAN Accrued Liability less the Market Value of Assets. A table that displays the NPL for the Police Pension Trust Fund of the City of Stanford is below.

	Entry Age Normal	Market Value	Net Pension
Valuation Date	Accrued Liability	Of Assets	<u>Liability</u>
July 1, 2010	203,470,000	152,365,000	51,105,000
July 1, 2012	227,532,000	169,036,000	58,496,000

In addition to replacing the NPO with NPL, the Annual Required Contribution (ARC) will also be eliminated. Even though the ARC will be eliminated, we will work with you to develop a contribution policy. The new term for this is called the Actuarially Determined Contribution (ADC). One possible ADC is to use the same concepts that were used to develop the ARC which would mean no change in the present funding policy.

Under the prior standards the ARC served as both the contribution policy and the accounting expense. As noted above the ARC is eliminated and replaced with the ADC with regard to the funding policy. The new pension expense will be quite different from the ARC and it has several components (including normal cost, interest cost, amortization components, actual return, and plan changes). The new pension expense will help reconcile the change in the Net Pension Liability each year. In addition, it will be more volatile than the ARC and so not suitable for use as a contribution policy.

If the (Town/City) wants to see how the pension expense works, please let us know and we will prepare a sample exhibit. Like the Net Pension Liability, the calculation of the pension expense is based upon the Entry Age Normal Cost Method and will no longer be a footnote but reported directly in the annual financial report.

III. Actuarial Cost Methods and Assumptions

A. Actuarial Cost Methods

Funding Method

The actuarial method used to develop the Annual Recommended Contribution is the Projected Unit Credit Cost Method.

The Ongoing Annual Cost equals the total present value for all participants of the benefit accruing during the coming year, increased to reflect salaries projected to the assumed retirement date.

The Accrued Liability equals the present value of all benefits accrued to date, increased to reflect salaries for all active participants. The total Accrued Liability is reduced by plan assets to develop the Unfunded Accrued Liability.

The cost of amortizing the Unfunded Accrued Liability constitutes a portion of the Annual Recommended Contribution.

The total Annual Recommended Contribution equals the Ongoing Annual Cost, further increased by any positive amortization of the Unfunded Accrued Liability. The amortization period is 15 years.

Asset Valuation Method

The Actuarial Value of Assets used in the development of the Annual Recommended Contribution is designed to smooth out fluctuations in the market value. An Expected Actuarial Value of Assets is determined based on the prior year's Actuarial Value of Assets and the assumed interest rate equal to the valuation interest rate. The Actuarial Value of Assets is equal to the Expected Actuarial Asset Value plus 20% of the difference between the Market Value and the Expected Value. The Actuarial Value of Assets is limited to a minimum of 70% or a maximum of 130% of the Market Value.

III. Actuarial Cost Methods and Assumptions

B. Actuarial Assumptions

Mortality:

50/50 Blend of RP-2000 Combined Table and RP-2000

Blue Collar Combined Table. (1983 Group Annuity

Mortality Table in prior valuation.)

Mortality Improvement:

Projected to date of decrement using Scale AA

(generational mortality). (None in prior valuation.)

Investment Return:

7.75% per year (net of all expenses). (8.0% per year

in prior valuation.)

Salary Scale:

Yearly Rates of Increases

<u>Age</u>	<u>Rate</u>
20	6.50%
25	6.50%
30	5.85%
35	5.20%
40	4.55%
45	3.90%
50	3.25%
55+	3.00%

(Average of 4.5% per year over the long term in the prior valuation.)

Retirement Age:

Assumed annual rates of retirement after the earliest of 1) 50 with 25 years of service, 2) 55 with 15 years of service, or 3) 60 with 10 years of service are as follows:

Age	Retirement Rate
50-61	5%
62-65	100%

III. Actuarial Cost Methods and Assumptions

Turnover:

The following annual rates of turnover are assumed:

Age	Probability
20	10.6%
25	7.9%
30	5.8%
35	4.2%
40	3.1%
45	2.1%
50	1.3%
55	0.5%
60	0.5%

Disability:

The following annual rates of disability are assumed:

Age	Probability		
20	.05%		
25	.05%		
30	.05%		
35	.06%		
40	.09%		
45	.18%		
50	.40%		
55	.85%		
60	.85%		

Payroll Growth:

3%, only used to project normal cost to the next

year (none assumed in prior valuation).

Medicare Part B Reimbursements:

3% per year increase assumption (not valued in

prior valuation).

Survivorship:

80% of employees assumed to be married, with

wives 4 years younger than husbands.

Expenses:

The return is assumed to be net of both administrative and investment expenses.

Therefore, a direct expense assumption has not

been used.

Pension Service Exchange and Payout Bank:

50% of retirees are assumed to elect the maximum exchange (based on their current bank) and 50% of retirees are assumed to elect a lump sum payout.

IV. Summary of Current Principal Pension Plan Provisions

Pension Earnings: Salary in Final Year of Employment. Normal Retirement: Eligibility: The earlier of 1) age 58 with 15 years of service, or 2) age 60 with 10 years of service, or 3) 25 years of service for MAA only. For UE participants hired on or after 7/1/2012, the 58 and 15 criteria does not apply. Benefit: 2% of pension earnings per year of service to a maximum of 33 years (35 years for UAW). For UE participant hired on or after 7/1/2012, the maximum is 30 years of service. Limits on Annual Benefit: Maximum: None. \$1,000 with 25 years of service. Minimum: Early Retirement: Age 50 with 25 years of service. Eligibility: Accrued retirement benefit reduced .25% Benefit: for each of the first 36 months prior to age 58 and .55% for each month in excess of 36. There is no reduction for a member of the MAA who retires with 25 years of service. Disability – Non-Service Connected: 10 years of service. Service Requirement: 50% of pension earnings if less than 25

years of service. Accrued retirement benefit if more than 25 years of service.

Benefit:

IV. Summary of Current Principal Pension Plan Provisions (continued)

<u>Disability – Service Connected:</u>

Service Requirement:

None.

Benefit:

50% of pension earnings.

<u>Pre-Retirement Death Benefit – Non Service Connected:</u>

Service Requirement:

None.

Benefit:

Return of contributions if less than 15 years of service. \$166.67 minus social security with 15 years of service or more and not eligible to retire. 100% Joint & Survivor benefit if eligible to retire.

Pre-Retirement Death Benefit – Service Connected:

Service Requirement:

None.

Benefit:

50% of pension earnings less workman's

compensation, minimum \$83.33.

Post-Retirement Spouse's Benefit:

None.

Post-Retirement Death Benefit:

Lump sum, excess of accumulated

contributions over benefits paid to member or survivors (if not eligible for spouse's

benefit).

Postretirement Life Insurance:

Lump sum equal to 6,000 for all retirees

except for the LAW.

Vesting in Accrued Benefit:

Eligibility:

5 years of service (10 years of service for

TEA and UE).

Benefit:

Accrued retirement benefit.

Termination Benefit:

Accumulated contributions as lump sum, if

not vested.

IV. Summary of Current Principal Pension Plan Provisions (continued)

Employee Contributions:

5% of salary for MAA, Nurses, Teamsters, Dental Hygienists, 6% of salary for UE and 3% of salary for all others.

For MAA, Nurses, Teamsters, UE and Dental Hygienists, those with 33+ years of service on 7/1/2012 do not contribute. For all other unions, no contributions for those with service over the limit for benefit calculation purposes.

Vacation/Sick Leave Banks:

<u>Union</u>	Payout Bank Source	Additional Credits A Vacation	vailable <u>Sick</u>	Eligibility Cut off Date for Sick Pay
1119	Operating Budget	Yes	Yes	7/1/1998
Dental	Plan	No	Yes	7/1/1999
Law	Operating Budget	Yes	Yes	-
MAA	Plan	Yes	Yes	7/1/1997
Nurses	Plan	Yes	Yes	7/1/1997
Teamsters	Plan	Yes	Yes	7/1/1997
UAW	Plan	Yes	Yes	7/1/1998
UAW	Plan	Yes	Yes	7/1/1998

UE hires on or after 7/1/2012 not eligible for exchange.

The amount of the exchange/payout bank is equal to 50% of sick days subject to a 75 day maximum, plus vacation days. Employees can trade in up to 100 days of eligible time for additional pension credit. Each 25 days grants an additional 1% of salary up to a maximum of 4%. The remainder of the bank is paid out in a lump sum.

Additional Provisions:

Employees in the MAA and Dental Hygienists Union can pay 3% of 2011-2012 base salary for one additional year of service credit. The additional benefit will only be paid at age 65+. Payment must be made by 6/30/2013. (Not reflected in valuation since due date of election has not passed.)

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